

Livermore Area Recreation and Park District

STAFF REPORT

TO: Chair Pierpont and LARPD Board of Directors

FROM: Mathew L. Fuzie, General Manager

PREPARED BY: Julie Dreher, Finance Officer

DATE: June 10, 2026

SUBJECT: LARPD Contribution to the Alameda County Employees' Retirement Association 401(h) Sub-Account for Retirees' Medical for the 2026-2027 Fiscal Year

RECOMMENDATION

That the Board of Directors approve Resolution # _____ authorizing the funding of the 401(h) Sub-Account for Retirees' Medical with the Alameda County Employees' Retirement Association (ACERA) in the amount of \$479,471 for the 2026-2027 Fiscal Year.

BACKGROUND

Each year, by vote of the Board of Directors, the District funds the 401(h) sub-account in compliance with GASB 75 to provide tax-free health care for LARPD's retirees. In fiscal year 2006-2007, the LARPD Board of Directors authorized the creation of an Internal Revenue Code section 401(h) sub-account, under the ACERA's overall 401(h) account, in order to provide tax-free health care for its retirees. LARPD and ACERA entered into a written agreement regarding the funding of an IRC 401(h) sub-account. The agreement authorized a portion of LARPD's regular retirement contributions to be deposited in an agency 401(h) sub-account. LARPD's Board of Directors passed a resolution authorizing ACERA to create and manage an IRC 401(h) sub-account on the District's behalf. In return, ACERA's Board passed a resolution authorizing the transfer of an equivalent amount from the Supplemental Retiree Benefits Reserve ("SRBR") to LARPD's Advance Reserve Account. The net effect is a no-cost transaction to the District (our employer contribution is inclusive of, and not dependent on, the amount that is designated for the 401(h) program).

What is being funded via the 401(h) Account is tax-free health benefits (medical, dental, and/or vision) for LARPD retirees who are enrolled in an ACERA-sponsored medical plan (eg, Kaiser, United Healthcare HMO), with coverage levels that vary based upon years of ACERA-eligible service years. Employees must have at least 10 years of service to qualify

(there is no minimum service requirement for duty disability), at which point the monthly medical allowance (MMA) provided by this plan will provide for partial coverage of their monthly medical premiums (50% of Employee-only premiums, which grows to 75% at 15 years of service and 100% at 20+ years).

Of Note:

1. The amount to be authorized for FY26-27 is above last year's total of \$407,985 and is dependent upon three factors: a) the percentage of LARPD retirees eligible for retirement benefits (in relation to the entire ACERA pool) – 0.76%; and b) the total funding requirement for the overall ACERA OPEB plan (\$71,154,000) less the estimated balance in the LARPD 401(h) sub-account as of June 30, 2026 (\$61,299.39). The calculation this year is thus $0.76\% \times \$71,154,000 - \$61,299.39 = \$479,471$.
2. Relevant law: The County Employees Retirement Law of 1937 (CERL), which allows ACERA to transfer funds contributed by the District to the 401(h) program back to the District's Advance Reserve Account and as such these funds are treated as a pension contribution by the District (eg, no adjustment to the District's ACERA pension contribution is required in order to fund the 401(h) program).

ATTACHMENTS

- a) Letter from ACERA setting forth the required contributions for the 401(h) account for Fiscal Year 2026-2027
- b) Letter from ACERA's actuary (Segal Consulting)
- c) Schedule showing the summary of the 401(h) contributions by Participating Employer for Fiscal Year 2026-2027
- d) Draft Resolution

ATTACHMENT A



ALAMEDA COUNTY EMPLOYEES' RETIREMENT ASSOCIATION

475 14th Street, Suite 1000, Oakland, CA 94612

800/838-1932

510/628-3000

fax: 510/268-9574

www.acera.org

May 21, 2026

Mathew Fuzie
General Manager
Livermore Area Recreation and Park District
4444 East Avenue
Livermore, CA 94550

Re: Authorization for 2026-2027 IRC § 401(h) Sub-Account

Dear Mr. Fuzie:

In fiscal year 2006-2007, the Livermore Area Recreation and Park District (LARPD) authorized the creation of an Internal Revenue Code (IRC) Section 401(h) sub-account under the Alameda County Employees' Retirement Association's (ACERA) overall 401(h) Account in order to provide non-vested Retiree Health Benefits (RHBs) to eligible retirees on a non-taxable basis. If LARPD intends to continue with this practice in the upcoming fiscal year, it is time to initiate the process to authorize the contributions to LARPD's IRC § 401(h) sub-account.

The 401(h) sub-account is based on the following criteria:

1. The account is funded by the contributions made directly by LARPD to ACERA for the sole purpose of providing RHBs to retirees,
2. LARPD specifies that these contributions are for the sole purpose of providing RHBs to retirees,
3. The contributions are separately accounted for by ACERA, and
4. The contributions are used by ACERA solely for RHBs.

In accordance with the County Employees Retirement Law of 1937 (CERL), ACERA holds assets in an account called the Supplemental Retiree Benefit Reserve (SRBR), which may be used only to provide benefits to retirees and their beneficiaries as determined by the Board of Retirement. In accordance with § 31592.4 of the CERL, ACERA may transfer amounts from the SRBR to the Employer Advance Reserve account and treat these transfers as if they were contributions made by LARPD to fund health benefits, as long as LARPD makes equal contributions directly to ACERA's 401(h) Account. LARPD does not have an obligation to pay for health benefits for retirees since they are non-vested. Refer to the 401(h) Agreement signed in October 2007.

Included with this letter are the following documents that will assist you with the authorization process, if so desired.

1. A letter from ACERA's actuary setting forth the required contributions for the 401(h) Account for fiscal year 2026-2027 (Exhibit A).
2. A schedule showing the summary of the 401(h) contributions by Participating Employer for fiscal year 2026-2027 (Exhibit B).
3. A proposed resolution for your governing body to authorize contributions to a 401(h) Account (Exhibit C).

Exhibit A is a letter from ACERA's Actuary, Segal Consulting, which estimates the fiscal year 2026-2027 funding requirements of the 401(h) Account from all employers is \$71,154,000.00. This estimate includes projected health premium subsidy increases of 3.625% for medical, 6.20% for Medicare Part B, 5.00% for dental, and 3.00% for vision. An additional 10% subsidy is included to provide a margin for unexpected retirements (e.g., if the employer grants Golden Handshake benefits or other increased benefits). Effective July 1, 2011, administrative expenses for health benefits are also included.¹

Exhibit B is the schedule of the 401(h) Contributions Summary by Participating Employer for the Fiscal Year 2026-2027. This schedule shows that LARPD's net 401(h) contribution amount is \$479,471.00. This result was obtained by multiplying the percentage of LARPD retirees eligible for retirement benefits, 0.76%, by the total required contribution amount of \$71,154,000.00 and adjusting it by the estimated balance of \$61,299.39 that is remaining in LARPD's 401(h) sub-account as of June 30, 2026.

Beginning with pay period 26-14, LARPD should allocate \$18,441.00 of your total contribution amount per pay period toward your 401(h) contributions if your intent is to provide non-vested tax-free health benefits to retirees. There is no net financial impact to LARPD because ACERA contributes an equal amount from the SRBR to the Employer Advance Reserve account.

In order to ensure uniform tax compliance in the resolutions passed by the various Participating Employers, we have enclosed a proposed resolution, which appears as Exhibit C. This resolution authorizes LARPD to contribute \$479,471.00 to your 401(h) sub-account for fiscal year 2026-2027. ACERA appreciates that LARPD may require additional language in the resolution, but we request that you include the language provided that relates to the authorization and funding of the 401(h) sub-account. If you wish to change the resolution in any way, including adding to it, ACERA must review the changes before they are adopted to ensure that they comply with federal law that governs the 401(h) Account and your sub-account. We believe that this language addresses and ensures compliance with the CERL statutory issues, the agreed upon funding mechanism and IRC § 401(h) tax code requirements. Once the resolution has been passed, please send me a copy for our files.

Authorization to fund LARPD's 401(h) sub-account must be completed by June 30, 2026. If this date poses a problem, or if you have any questions about any of the material contained in this packet, please contact ACERA for further clarification.

Sincerely,



Assistant Chief Executive Officer

Attachment:

Memo from Segal

401(h) Contributions needed for County and Special Districts FY 2026-2027

Proposed Resolution

¹ This is required to comply with tax qualification requirements per ACERA's Tax Counsel.

ATTACHMENT A

Authorization for 2026-2027 IRC § 401(h) Sub-Account
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cc: David Nelsen, Chief Executive Officer, ACERA
Carlos Barrios, Assistant Chief Executive Officer, ACERA
Jeffrey Rieger, Chief Counsel, ACERA
Julie Dreher, Finance Officer, LARPD



April 13, 2026

Lisa Johnson
 Assistant Chief Executive Officer
 Alameda County Employees' Retirement Association
 475 14th Street, Suite 1000
 Oakland, CA 94612-1916

Re: 401(h) Contributions for the 2026–2027 Fiscal Year

Dear Lisa:

Pursuant to the Association's request, we have estimated the 401(h) contributions for the 2026–2027 fiscal year.

Results and analysis

We project that, for the 2026–2027 fiscal year, the Association will need \$71,154,000 to provide medical benefit subsidies from the 401(h) account. The process used to determine the actual biweekly contribution amounts is discussed on page 2. Please note that as previously directed by ACERA, in developing the estimated 401(h) contribution amount, we have included the expenses related to the administration of health benefits for retirees.

The 401(h) funding requirement is developed as follows:

Component	Amount
1. Total monthly premium subsidy paid by ACERA to all health benefit plan providers during the month of February 2026, projected to June 2026 by the Association (for comparison purposes only).	\$4,827,000 ¹
2. Annualized premium subsidy as of February 2026, projected to June 2026 (for comparison purposes only).	\$57,924,000

¹ Last year, the total monthly premium subsidy paid by ACERA to all health benefit plan providers for February 2025 and projected to June 2025 by the Association was \$4,381,000, or \$52,572,000 annualized. There is an increase in the projected monthly premium subsidy amount from last year to this year primarily as a result of an increase in the medical, Medicare Part B, and dental premium subsidies from 2025 to 2026.

Component	Amount
3. Best estimate of annualized premium subsidy required for 2026–2027 (based on actual payouts from July 2025 through February 2026 and estimated payouts from March 2026 through June 2026 provided by ACERA). Following the Association’s current practice, we have assumed that the Retirement Board will increase the Monthly Medical Allowance at the rate equal to one-half of the lowest medical trend assumption for the non-Medicare and Medicare Advantage plans. We have assumed that the Medicare Part B, dental and vision subsidies will increase at the full rate of the trend assumption for those plans for calendar year 2026 (as assumed in the December 31, 2024 SRBR valuation). The assumed increases in the subsidy calculation are 3.625% ² for medical, 6.20% for Medicare Part B, 5.00% for dental, and 3.00% for vision.	\$62,412,000
4. Increase of 10% in Item 3 to provide a margin for unexpected retirements rounded to nearest \$1,000.	\$6,241,000
5. Administrative expenses for health benefits, rounded to nearest \$1,000.	\$2,501,000 ³
6. Sum of Items 3, 4, and 5.	\$71,154,000

Important assumptions regarding anticipated change in health premium subsidy

Except for the projected health premium subsidy increases described above, we have not assumed any other changes in the level of subsidy from 2025–2026 to 2026–2027. Our estimate may need to be revised if the Retirement Board later decides to amend the level of benefits.

During the April 2026 Retirees Committee meeting, the Board approved action item #2, which increases the maximum Monthly Medical Allowance (MMA) for Medicare Eligible Retiree Individual Plans to Coincide with Group Plans starting January 1, 2027. Based on Scenarios 2 and 3 of our letter dated April 1, 2026, we estimated this change will increase the calendar year 2027 benefits by between \$0.88 to \$3.28 million.⁴ Accordingly, the impact on the 2026–2027 fiscal year benefit expenses is estimated to be between \$0.44 to \$1.64 million dollars. As shown in the table above, a 10% adjustment is already included in the estimate to provide margin for unexpected retirements. The 10% margin could be increased to 12% to account for the potential impact of the MMA increase for Medicare Eligible Retiree Individual Plans under the more conservative assumptions in Scenario 3. However, based on the plan’s recent benefit costs, we believe the current margin of \$6.2 million based on a 10% load provides sufficient conservatism for the purposes of this letter.

² This is based on 50% of the 7.25% trend assumption used to project the increase for Medicare Advantage plans from calendar year 2026 to calendar year 2027, as described in the assumptions section of the December 31, 2024 SRBR sufficiency valuation. The medical trend assumptions in our letter dated March 11, 2026, recommended for the December 31, 2025 sufficiency valuation, will be applied in the 401(h) contribution estimate for the 2027–2028 fiscal year.

³ As part of the determination of the 401(h) contributions for the 2025–2026 fiscal year, we followed the directions from the Association (as provided in the past) to use the actual 2024 calendar year expense as a proxy for the 2025–2026 fiscal year expense. We have maintained this procedure and have used the actual 2025 calendar year expense as a proxy for the 2026–2027 fiscal year expense.

⁴ The \$3.28 million impact in Scenario 3 included conservative migration assumptions, which would shift the overall Medicare distribution from 72% Group & 28% Exchange to 55% Group & 45% Exchange.

401(h) contributions

The actual required contributions for the 2026–2027 fiscal year should be determined by subtracting the June 30, 2026 balance in the 401(h) account from the \$71,154,000. We understand that this net amount will be contributed to the 401(h) account on a biweekly basis by the employers and the Association will transfer a like amount from the Supplemental Retirees Benefit Reserve (SRBR) to the Employer Advance Reserve.

As instructed by the Association, we have provided a breakdown of the 401(h) expense by employer in the following table. We understand that the breakdown has been compiled by the Association as of February 2026, based on the number of retirees eligible for retirement benefits.⁵

Employer	Percentage of 401(h) Contributions
Alameda County ⁶	78.06%
Health System	14.45%
Superior Court	5.85%
Livermore Area Recreation and Park District	0.76%
Housing Authority	0.65%
First 5	0.23%
Total	100.00%

Under IRC Section 401(h), medical benefits must be “incidental” to the retirement benefits under a plan. Section 401(h) indicates that medical benefits will be considered “incidental” if the contributions for medical benefits are less than 25% of the total contributions under the plan (excluding unfunded actuarial accrued liability (UAAL) payments). We believe that the transfer from the SRBR should be treated as an offset to the UAAL contribution requirement (to the extent that the net UAAL payment after the offset is still positive), which means that in a given year the medical contributions can be up to 25% of the total Normal Cost contributions.

⁵ The Alameda Local Agency Formation Commission (LAFCO) has become an independent participating employer of ACERA effective January 1, 2026. Based on the breakdown compiled by the Association, LAFCO does not have any retirees eligible for retirement benefits.

⁶ As in years past, retirees from the Office of Education and the Alameda County Fire Department are included in the County's percentage by ACERA.

In the following table, we demonstrate that the value of the medical benefits is in compliance with the above requirement. Please note that as the Retirement Board has not yet adopted the contribution rates for the December 31, 2025 pension funding valuation, we have continued to apply the average employer and employee contribution rates calculated in the last valuation, that is, as of December 31, 2024, to the payroll calculated in that valuation, increased by 3.00% to reflect one year of projected payroll growth.

Source of Contributions	Estimated Amount (\$ millions)
Employee Normal Cost (based on an aggregate member rate of 9.84% calculated in the December 31, 2024 valuation and an estimated payroll of \$1,465 million)	\$144.1
Employer Normal Cost (based on aggregate employer normal cost rate of 10.68% calculated in the December 31, 2024 valuation and an estimated payroll of \$1,465 million)	\$156.5
Recommended 401(h) Medical Contributions	\$71.2
Total Normal Cost and Recommended 401(h) Medical Contributions	\$371.8
Ratio of 401(h) Contributions to the Total Normal Cost Contributions and Recommended 401(h) Medical Contributions	19.1% ⁷

These calculations were prepared under our supervision. Except as noted above, the calculations are based on the December 31, 2024 actuarial pension funding valuation results including the membership data and the non-health care cost trend actuarial assumptions on which that valuation was based, and the health care cost trend assumptions in the December 31, 2024 SRBR sufficiency valuation.

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⁷ This ratio was 18.5% as provided in our 401(h) contributions letter for the 2025–2026 fiscal year. This ratio would increase to 19.4% if the margin load of 10% was changed to 12%.

ATTACHMENT B

Exhibit A

Lisa Johnson
April 13, 2026
Page 5

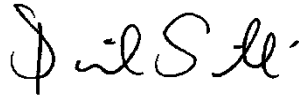
We are members of the American Academy of Actuaries and we meet the Qualification Standards of the American Academy of Actuaries to render the actuarial opinion herein.

Please let us know if you have any questions.

Sincerely,



Mehdi Riazi, FSA, MAAA, FCA, EA
Vice President and Actuary



Daniel Siblik, ASA, MAAA, FCA, EA
Vice President and Actuary



Eva Yum, FSA, MAAA, EA
Vice President and Actuary

/elf

cc: Carlos Barrios
Rhea Donida

ATTACHMENT C

Exhibit B

401(h) Contributions needed for County and Special Districts - For the Fiscal Year 2026-27

Employer	Percentage of 401(h) Contribution	Paid Interval	Actuarial 401(h) Account Balance		FY 2026-27 Required 401(h) Contribution Amount	FY 2026-27 Per Pay Period 401(h) Payment	Monthly Payment		Required Adm. Allocation 2026-27		Monthly Adm. Allocation
			Balance Required for FY 2026-27	Est. 401(h) Balance as of 6/30/2026			2 PP	Jul.'26 & Dec'26 3 PP	Total		
Alameda County	78.06%	Bi-Weekly (26 PP)	\$ 55,542,812.40	\$ 6,569,097.79	\$ 48,973,715.00	\$ 1,883,604.42	\$ 3,767,208.84	\$ 5,650,813.26	\$ 1,952,281.00	\$ 2,501,000.00	\$ 162,690.00
AHS	14.45%	Bi-Weekly (26 PP)	10,281,753.00	1,182,252.94	\$ 9,099,500.00	\$ 349,981.00	\$ 699,962.00	\$ 1,049,943.00	\$ 361,395.00	\$ 30,116.00	\$ 30,116.00
Superior Court	5.85%	Bi-Weekly (26 PP)	4,162,509.00	469,077.56	\$ 3,693,431.00	\$ 142,055.00	\$ 284,110.00	\$ 426,165.00	\$ 146,309.00	\$ 12,192.35	\$ 12,192.35
Livermore Area Recreation & Park District	0.76%	Bi-Weekly (26 PP)	540,770.40	61,299.39	\$ 479,471.00	\$ 18,441.00	\$ 36,882.00	\$ 55,323.00	\$ 19,007.00	\$ 1,584.00	\$ 1,584.00
Housing Authority	0.65%	Bi-Weekly (26 PP)	462,501.00	54,804.71	\$ 407,696.00	\$ 15,681.00	\$ 31,362.00	\$ 47,043.00	\$ 16,256.00	\$ 1,355.00	\$ 1,355.00
First 5	0.23%	Bi-Weekly (26 PP)	163,654.20	17,254.60	\$ 146,400.00	\$ 5,631.00	\$ 11,262.00	\$ 16,893.00	\$ 5,752.00	\$ 479.35	\$ 479.35
Total	100.00%		\$ 71,154,000.00	\$ 8,353,786.99	\$ 62,800,213.00	\$ 2,415,393.42	\$ 4,830,786.84	\$ 7,246,180.26	\$ 2,501,000.00	\$ 208,416.70	

Per SEGAL letter dated **April 13, 2026** required amount **\$ 71,154,000.00**

** Please see attached payment schedule.

Prepared by: Hema - 4/23/2026

Reviewed by: Hermella - 4/22/2026

ITEM 5.2

ATTACHMENT D

BOARD OF DIRECTORS OF THE LIVERMORE AREA RECREATION AND PARK DISTRICT

RESOLUTION NO. 28XX JUNE 10, 2026

A RESOLUTION APPROVING 401(H) ACCOUNT PURSUANT TO SECTION 31592

WHEREAS, in 1996, the Alameda County Employees' Retirement Association ("ACERA") Board of Retirement informed the Board of Supervisors that by adoption of Resolution No. 96-111, the Board of Retirement had established a health benefits account intended to satisfy the requirements of Internal Revenue Code ("IRC") Section 401(h) and the regulations thereunder ("401(h) Account") in order to provide non-vested, tax-free health benefits to eligible County and Participating Employer retirees (collectively, the "Retirees"); and

WHEREAS, in 1996, this Board of Supervisors adopted Resolution No. R-96-634, which provided that ACERA could offer such non-taxable benefits if the County designated a portion of its contribution to ACERA for a fiscal year as a contribution to the 401(h) Account; and

WHEREAS, under Section 31592.4 and Article 5.5 of the County Employees Retirement Law of 1937 ("CERL"), assets in the Supplemental Retiree Benefit Reserve ("SRBR") at the end of a fiscal year of ACERA may, in the immediately succeeding fiscal year, be transferred to the Employer Advance Reserve account of the Participating Employers, and treated as a contribution to ACERA by the County and as applicable by other Participating Employers to the extent that in the immediately succeeding fiscal year the County and other Participating Employers make contributions to ACERA's 401(h) Account in order to pay for retiree health benefits; and

WHEREAS, Section 31592.4 and Article 5.5 of the CERL thus permit the Participating Employers to contribute to a 401(h) Account and pay for retiree health benefits for a fiscal year without increasing the Livermore Area Recreation and Park District's ("LARPD") total contributions to ACERA for that fiscal year; and

WHEREAS, commencing with the 1996-1997 fiscal year, and for each fiscal year thereafter, the County has directed that a specified portion of its fiscal year contribution to ACERA for that year be contributed to the 401(h) Account; and

ITEM 5.2

ATTACHMENT D

WHEREAS, in 2007 LARPD authorized ACERA to establish and manage a 401(h) sub-account on its behalf to provide tax free health benefits for its retirees;

NOW THEREFORE, BE IT RESOLVED by the Board of Directors of the Livermore Area Recreation and Park District that:

1. The foregoing recitals are true and correct and hereby incorporated by reference.
2. In fiscal year July 1, 2026 - June 30, 2027, LARPD shall contribute to ACERA \$479,471.00 to be used only for the payment of retiree health benefits. This contribution shall be made on the terms and conditions set forth in the Agreement between LARPD and ACERA concerning such contributions, executed on June 20, 2007.
3. This contribution shall be designated, in writing, as being only for LARPD's IRC § 401(h) Account and such designation shall be made at the time of the contribution.
4. Such contribution is contingent on the Board of Retirement immediately transferring, in accordance with Government Code §31592.4, an amount equal to such contribution from ACERA's SRBR account to LARPD's Advance Reserve account. Such amount shall be treated as a contribution for pension and therefore shall be applied to reduce the pension contribution otherwise required by LARPD for the fiscal year beginning July 1, 2026.
5. No party, including any existing or future LARPD employee, retiree, spouse or dependent, shall have any vested rights, contractual rights or other rights in or to any retiree health benefits or payment or subsidy for any such benefits nor shall any such person or ACERA have any such rights to have LARPD contribute towards paying or subsidizing the cost of any retiree health benefits provided by ACERA under the 401(h) Account or otherwise. LARPD may modify or terminate, at any time and without any limitation, its decision to contribute to LARPD's 401(h) Account. This modification or termination may occur even if it may affect any employee first hired prior to the date of such modification, any person who retired prior to such date, and/or any person who became a spouse or dependent of an employee or retiree prior to such date.
6. All contributions by LARPD to its 401(h) sub-account shall be governed by requirements of the IRC and all administrative and other applicable rules established by ACERA governing such sub-account and ACERA's 401(h) Account.

ITEM 5.2

ATTACHMENT D

On motion of Director _____, seconded by Director _____ the foregoing resolution was passed and adopted on June 10, 2026, by the following roll call vote:

AYES:

NOES:

ABSTENTIONS:

ABSENT:

ATTEST:

Philip Pierpont
Chair, Board of Directors

Mathew Fuzie
General Manager and ex-officio Clerk
to the Board of Directors

DRAFT